“I address you on behalf of a nation that lost about ten million people as a result of the Holodomor genocide... We insist that the world learn the truth about all crimes against humanity. This is the only way we can be sure that criminals will no longer be emboldened by indifference”.

Viktor Yushchenko, President of Ukraine
IN THE EARLY 1930s, in the very heart of Europe – in a region considered to be the Soviet Union’s breadbasket – Stalin’s Communist regime committed a horrendous act of genocide against millions of Ukrainians. An ancient nation of agriculturists was subjected to starvation, one of the most ruthless forms of

WHAT IS HOLODOMOR

THE HOLODOMOR

(based on two Ukrainian words: holo-rod – ‘hunger, starvation, famine’, and moryty – ‘to kill’) was an act of genocide against the Ukrainian people, committed by the Soviet Communist regime in 1932–33.

* In order to prevent any exposure of the awful crimes against the Ukrainian population to both Soviet and foreign public, the repressive regime posed a strict control over any trips into the areas hit by starvation. For this reason, there were only few photos taken and, perhaps, even less of them survived to date.
torture and death. The government imposed exorbitant grain quotas, in some cases confiscating supplies down to the last seed. The territory of Soviet Ukraine and the predominantly Ukrainian-populated Kuban region of Soviet Russia (Northern Caucasus) were isolated by armed units, so that people could not go in search of food to neighbouring Soviet regions where it was more readily available. The result was the Ukrainian genocide of 1932–33, known in Ukrainian as the Holodomor, or extermination by famine.

“...the mortality rate has been so high that numerous village councils have stopped recording deaths”.

Letter written by Katsnelson, head of the Kharkiv department of the OGPU (secret police) to Balytsky, head of the OGPU for Ukraine, 5 June 1933

Ukraine – the breadbasket of the USSR (data from the early 1930s)

<table>
<thead>
<tr>
<th>Territory</th>
<th>% of USSR total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Area</td>
<td>2%</td>
</tr>
<tr>
<td>Population</td>
<td>20%</td>
</tr>
<tr>
<td>Gross grain harvest</td>
<td>28%</td>
</tr>
</tbody>
</table>
THE BOLSHEVIK REGIME had already carried out an experiment with an engineered famine in 1918–22 and seen its effectiveness in the struggle against civil resistance. Stalin was fully aware that vanquishing the Ukrainian peasants by means of famine would allow him to attain his ultimate goal of crushing the Ukrainian national revival that had begun in the 1920s and breaking the backbone of a movement that threatened to renew Ukrainian aspirations for an independent state. Stalin always believed that the national question was “in essence, a peasant question” and that “the peasantry constitutes the main army of the national movement”.

“There was hardly a home where no one had died of starvation. The death rate was appalling”.

Yakiv Vilchenko, Holodomor eyewitness, Kyiv region
ENFORCED STARVATION reached its peak in winter-spring of 1933 when 25,000 persons died every day. The Holodomor murdered between 20 and 25 percent of population of Soviet Ukraine.

ANOTHER DREADFUL RESULT of the Holodomor was an extremely high children’s mortality rate. In the hopes of saving their children, peasants would break through closed borders guarded by NKVD troops, and abandon them in areas, mostly urban, that were less affected by famine. In late spring 1933, for example, over 300,000 homeless children were recorded in Kyiv region alone. Since orphanages and children’s shelters were already overcrowded, most of these children died anyway, of starvation and disease, on the streets. In September 1933, approximately two-thirds of Ukrainian pupils were recorded as missing from state-run schools.

THE GENOCIDE that killed millions of people also crippled Ukraine’s development as a nation for many generations.

“My mother buried the children herself. When my brother was dying in February 1933, he pleaded for food; my other brother died in March and my sister died in May 1933”.

Maria Kachur, Holodomor eyewitness, Zaporizhia region

Holodomor victims on a Kharkiv street. Photo by Winnerberger, 1933
THE HOLODOMOR targeted the Ukrainian nation – i.e., a national group, in the sense of a civic nation – therefore it conforms to the UN Convention on Genocide. The genocide was carried out on territories that were predominantly inhabited by Ukrainians – namely, Soviet Ukraine and the Kuban (an area of the Northern Caucasus inhabited predominantly by ethnic Ukrainians).

“IT was the well-organized executions that made the terror by starvation in Ukraine a genocide”.

Alain Besançon, Professor of History (Sorbonne, France)
UKRAINIAN FARMERS were not being starved in order to force them into collective farms, because the Bolshevik collectivization process was nearly completed by the summer of 1932. The genocide by starvation was directed primarily against the Ukrainian peasantry as the nucleus of the Ukrainian nation, which had been striving for independence as a state. The Ukrainian peasantry was the carrier of the age-old traditions of independent farming and national values, which ran counter to the Communist ideology of collectivization and thereby aroused the unrestrained animosity of the Bolshevik leaders. Stalin emphasized this point when he declared, “the peasantry constitutes the main army of the national movement; there is no powerful national movement without the peasant army”.

THE NATIONAL ASPECT of Stalin's policy is clearly illustrated in a Decree signed by him on 14 December 1932, which directly links the poor grain procurements in Soviet Ukraine and the Kuban to the “incorrectly implemented” policy of Ukrainization. This Decree essentially put an end to the nationally oriented development of Soviet Ukraine and the majority-Ukrainian Kuban region that had been launched in the 1920s.

THE TRUE GOAL of the genocide, therefore, was the destruction of the Ukrainian nation.

UKRAINIZATION was the local version of the Bolshevik regime’s general policy of “indigenization”, carried out in Soviet Ukraine and the predominantly Ukrainian-populated Kuban region of Soviet Russia. Implemented in the 1920s and early 1930s, it was intended as an incentive aimed at shoring up support for Soviet rule in these regions by expanding and facilitating the use of the Ukrainian language in schools, the press, government administration, and cultural life. What in fact happened was that this policy created an atmosphere conducive to Ukrainian national revival.
One should take into account that in 1929–32 before the Holodomor the Soviet Government had confiscated land and households from Ukrainian peasants turning them in fact into slaves of kolhosp*

**CONFISCATION of grain and all other foodstuffs in rural districts, including food inside the homes**

- On 7 August 1932, Stalin promulgated a law, authored by him, on the protection of socialist property, which carried a sentence of death or 10 years’ imprisonment for the misappropriation of kolhosp property. This law led to mass arrests and executions. Even children caught picking a handful of ears of grain from fields that until recently had belonged to their parents were convicted. It became known as the Law of “Five ears of grain”.
- By imposing so-called “fines in kind” in the fall of 1932, the Soviet authorities could confiscate, in addition to grain, all other foodstuffs from villages that had not fulfilled the deliberately inflated grain procurement quotas.
- Retail trade was banned in rural districts from August 1932, making it impossible for peasants to purchase bread.

“To execute with the confiscation of all property or, given mitigating circumstances, to confine in prison for not less than 10 years with the confiscation of all property for misappropriation of kolhosp and cooperative property... Convicted persons are not entitled to amnesty”.

Resolution passed by the Central Committee of the Communist party and the Council for People’s Commissars of the USSR, entitled “On the protection of the property of state enterprises, collective farms, and cooperatives and the strengthening of public (Socialist) property” dated 7 August 1932 (known as the Law of “Five ears of grain”)

* Kolhosp (Ukrainian acronym for ‘collective farm’): a type of farming enterprise predominant in the Soviet Union, forcibly introduced by the Soviet government, whereby the land, cattle, production tools, etc., nominally belonged to the members of the collective farm, but in fact were under state control. The goal of collectivization was the destruction of individual forms of agricultural production, and the exploitation of its resources and potential in order to industrialize and militarize the USSR.
ENFORCED ISOLATION of the borders of Soviet Ukraine and the Ukrainian Kuban, as well as the blockade of individual areas

This measure was aimed at preventing starving peasants from fleeing to territories with more benign conditions in neighbouring Russia and Belarus. No such blockade was imposed in any other part of the Soviet Union.

• In the fall of 1932, the authorities introduced a system of blacklists which banned the sale of items such as kerosene, matches, and other consumer necessities to collective farms and individuals designated for punishment for arrears in grain deliveries. After all food and cattle were confiscated, blacklisted territories would be sealed off by NKVD detachments.

• In January 1933, in fulfilment of another one of Stalin’s resolutions, the borders of Soviet Ukraine and the Kuban were closed by NKVD and militia detachments to prevent peasants from leaving starvation-hit areas in search of food in neighbouring regions of the Soviet Union. During the six-week period after the adoption of the Resolution banning Ukrainians from crossing borders, nearly 220,000 people were arrested for violating the prohibition. The punitive organs forcibly sent over 186,000 people back to their homes, where most of them starved to death.

• The sale of tickets for transport by train or boat to peasants was banned. Peasants were prevented from entering urban districts, and were expelled when they did.

STALIN’S totalitarian regime deliberately created conditions for Ukrainians that could not support life. These conditions fully comply with the characteristics of genocide as defined in the UN Convention of 1948.
**THE HOLODOMOR** was not caused by a bad harvest or by drought. The harvest was sufficient, so much so that the Soviet government was exporting large amounts of grain and other agricultural produce. The USSR exported 1.6 million tons of grain in 1932 and 2.1 million tons in 1993.

**STATE DISTILLERIES** in Soviet Ukraine were operating at full capacity during this period, processing valuable grain into alcohol bound for export. In fact, almost all the starving Ukrainians could have been saved with the USSR’s strategic grain reserve, which contained at least 1.5 million tons. One million tons of grain would have been enough to feed five or six million people for one year.

"Confidential: An uprising occurred in Nemyriv. Driven by starvation, peasants besieged the Tsentrospyrt [state distillery]. They destroyed the stocked alcohol, shouting that they need grain, not alcohol."

Report submitted on 9 May 1932 by the Secretary of the Tulchyn District Party Committee to the Vinnytsia Region Party Committee

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Telegram sent by Vlas Chubar, head of the Council for People’s Commissars of the USSR on the 110% fulfilment of the grain export projections.
THE SOVIET GOVERNMENT denied the starvation in Ukraine to the international community, and refused assistance offered by various countries and international relief organizations. Moreover, these attempts to offer assistance were denounced as anti-Soviet propaganda.

ON STALIN’S ORDERS, those who conducted the 1937 population census and revealed a sharp decrease in the Ukrainian population as a result of the Holodomor were shot.

“What drought was there? This [starvation] was all due to Stalin’s orders! He hated Ukrainians and wanted to exterminate them. His henchmen would come and seize everything they could. They were Stalin’s thugs. Merciless scoundrels took away all the food from the people”.

Mykola Melnyk, Holodomor eyewitness, Dnipropetrovsk region
AWAKENED by a national revolution in 1917–21, Ukraine – with its 1,000-plus-year history and a rich cultural heritage, strivings for an independent state, and experience of fighting for its freedom – continued its fast-paced revival. In 1920–30, Ukrainian communists refused to toe the Moscow line, and by the late 1920s the policy of

“If we do not start rectifying the situation in Ukraine now, we may lose Ukraine”.

Stalin’s letter to Lazar Kaganovich dated 11 August 1932, which shows his determination to break the growing opposition to his policy of genocide from the Communist Party of Ukraine and the Ukrainian peasantry
Ukrainization had overstepped the limits set by the Kremlin. Thus, Ukraine posed a serious threat to the integrity of the Soviet empire and its geopolitical aspirations. Against this backdrop, Stalin’s regime unleashed an open war against Ukrainians as a nation.

**THE OBJECTIVE** of the engineered famine was to destroy the Ukrainian national idea by wiping out the national elites and their social support base, and then by turning the peasants who survived the Holodomor into obedient collective farm workers – virtually slaves of the state.

**AFTER MILLIONS** of Ukrainians died in their own native land, the authorities resettled tens of thousands of families from Russia, Belarus, and other parts of the USSR in the depopulated lands of the Soviet Ukraine. By the end of 1933 over 117,000 people were resettled in Ukraine, the resettlement plan fulfilled by 105%.

“I remain convinced that for Stalin to have complete centralized power in his hands, he found it necessary to physically destroy the second-largest Soviet republic, meaning the annihilation of the Ukrainian peasantry, Ukrainian intelligentsia, Ukrainian language, and history as understood by the people; to do away with Ukraine and things Ukrainian as such. The calculation was very simple, very primitive: no people, therefore, no separate country, and thus no problem. Such a policy is Genocide in the classic sense of the word”.

James Mace, Holodomor scholar (USA)

“Mykhailo Prokopenko, Holodomor eyewitness, Cherkasy region
**ALONG WITH THE HOLODOMOR**, the totalitarian Stalin’s regime conducted large-scale repressions against Ukrainians. The number of arrests in Ukraine was 2.5 times higher in 1932 than in 1929 – and four times higher in 1933, reaching a record of almost 125,000 people.

**ARRESTS DISTRIBUTION IN UKRAINE** (in ’000)

<table>
<thead>
<tr>
<th>Year</th>
<th>Arrests</th>
</tr>
</thead>
<tbody>
<tr>
<td>1929</td>
<td>29.9</td>
</tr>
<tr>
<td>1930</td>
<td>33.4</td>
</tr>
<tr>
<td>1931</td>
<td>51.9</td>
</tr>
<tr>
<td>1932</td>
<td>74.8</td>
</tr>
<tr>
<td>1933</td>
<td>124.5</td>
</tr>
<tr>
<td>1934</td>
<td>30.3</td>
</tr>
</tbody>
</table>

Source: Soviet Ukraine State Political Directorate

“*Both nations (the Jews and Ukrainians) were exterminated due to political reasons and only because they were what they were*”.

US Congressman David Roth

“The aftermath of the present tragedy in Ukraine will be Russian colonization of this country, which will affect its ethnic makeup. In the future, or even in the near future, no one will speak about Ukraine or the Ukrainian people – and, hence, about the Ukrainian problem – because Ukraine will de facto become a territory with a predominantly Russian population”.

Letter from the Italian consul in Kharkiv, Sergio Gradenigo, to his Ambassador in Moscow (1933)
Joseph Stalin, General Secretary of the USSR Communist party, the highest-ranking member of the Communist hierarchy and the de facto dictator of the USSR from the mid-1920s until his death in 1953.

Viacheslav Molotov, head of the Council for People’s Commissars and the Soviet government. One of Stalin’s closest allies, Molotov personally monitored the confiscation of grain in Ukraine.

Lazar Kaganovich, Stalin’s loyal henchman; Secretary of the USSR Communist party in 1928–39; Secretary of the Ukraine’s Communist party Central Committee in 1925–28; special commissar in charge of monitoring grain confiscation in the Northern Caucasus and inspection in Ukraine, specifically in the Odesa region.

Stanislav Kosior, First Secretary of the Communist party of Ukraine in 1928–38, the actual ruler of the Soviet Ukraine.

Mendel Khataievich, Second Secretary of the Communist party of Ukraine in 1932–33, vested with “special powers” to monitor the grain confiscations.

Pavel Postyshev, Second Secretary of the Ukraine’s Communist party Central Committee. Vested with extraordinary powers in January 1933, his main task, as defined by Stalin, was “unconditional fulfilment of the grain procurement plan”. After the “plan” was fulfilled, Postyshev became the major initiator and direct manager of the terror-repressions that were directed against the Ukrainian cultural, social, and political elite.

Stanislav Redens, head of the Soviet Ukraine State Political Directorate (GPU: secret police), who was the chief investigator on the first criminal cases fabricated against starving Ukrainian peasants.

Vsevolod Balytsky, a later head of the GPU in Soviet Ukraine. He initiated most of the cases against starving peasants, sentencing them to death on trumped-up charges. He played a leading role in exterminating the Ukrainian intelligentsia during the “Terror” of the mid-to-late 1930s.
A SYSTEM OF BLACKLISTS was introduced in the fall of 1932. Villages that failed to deliver the imposed amount of grain were placed on blacklists and then encircled by armed detachments, so that all food supplies were halted. Then, all the food within the blockaded areas was confiscated.

GRAIN PROCUREMENTS still continued in blacklisted collective farms and villages until all food-stuffs were confiscated. Peasants living in blacklisted villages were thus condemned to starvation; in effect, this was a death sentence.

“...Further measures shall be introduced with regard to collective farms placed on blacklists.

a) Put an immediate halt on the delivery of goods, a total halt on local cooperative and state trade, and confiscate all goods from cooperative and state stores.

b) Institute a complete ban on collective farm trading, with regard to collective farms and both collective and private farmers...”

Resolution of the political board of the Central Committee of the Communist party of Ukraine on the intensification of grain procurement on 18 November 1932
Replica of the minutes of a meeting of the Vinnytsia Region Party Executive Committee, held in November 1932, during which 31 collective and private farms in 38 villages in 6 districts were placed on blacklists.

THE ISOLATION OF VILLAGES and confiscation of all their food forced people to consume cats, dogs, and the carcasses of other dead animals. There were even cases of cannibalism among those who were driven mad by starvation.

ALMOST the entire Soviet Ukraine was turned into a starvation ‘ghetto’.

“They took away everything. If they found food, they took it away. This was a decision by the Party and the government. If you hid some food, they could send you to Siberia”.

Kateryna Panchenko, Holodomor eyewitness, Kharkiv region

“Even if people had hidden a few beans or peas, everything was confiscated. I think the Holodomor of 1933 was deliberate and planned; God spare us from reliving it again”.

Ksenia Datsenko, Holodomor eyewitness, Cherkasy region

WHY UKRAINE IS PRESSING FOR INTERNATIONAL RECOGNITION OF THE HOLODOMOR AS GENOCIDE

THE GOAL of achieving international recognition of the Holodomor as genocide is to condemn the crimes of the Soviet Communist regime, restore historical justice, and pay tribute to the millions of innocent victims of the Ukrainian genocide.

BY MAKING THE CASE of the Holodomor as genocide, Ukraine seeks to increase the international community’s awareness of the fact that engineered famines are still being used as a weapon, and through this awareness to help prevent such deplorable acts elsewhere in the world.
DURING 2002–03 Ukraine’s Parliament, the Verkhovna Rada, passed three Resolutions calling for international recognition of the Holodomor as genocide.

ON 28 NOVEMBER 2006, the Verkhovna Rada of Ukraine passed a Law declaring the Holodomor as genocide.

“The issue is clear to me. I need not refer to the UN definitions, for in my own village more than half of the inhabitants perished. I consider it genocide”.

Oleksandr Moroz,
Speaker, Verkhovna Rada (Parliament) of Ukraine

“The Holodomor is a tragic moment in the history of our people, and causes pain in the hearts of all Ukrainians. Our losses were enormous – we lost at least seven million of our compatriots. This was not just a heavy blow to the nation’s gene pool. In essence, the existence of the Ukrainian nation was placed in doubt”.

Viktor Yanukovych,
Prime Minister of Ukraine

“The Holodomor was deliberately organized by Stalin’s regime, and must be condemned publicly by Ukrainian society and the international community as one of the largest – in terms of the number of victims – genocides in the world”.

Leonid Kuchma,
President of Ukraine (1994–2004)
The House of Senators of **ARGENTINA**, on 23 September 2003, commemorated the victims of the Ukrainian Holodomor, “organized by the Soviet totalitarian regime”.

The Senate of **AUSTRALIA**, on 31 October 2003, recognized the starvation in Ukraine as “one of the most heinous acts of genocide in history”.

“I speak of a horrendous crime that was committed in cold blood by the rulers of that period. The memories of this tragedy must guide the feelings and actions of Ukrainians”.

Address by Pope John Paul II to Ukrainians on 23 November 2003, on the 70th commemoration of the Holodomor

To date, the Parliaments of Australia, Canada, Estonia, Georgia, Hungary, Lithuania, Poland, and the USA referred to the 1932–1933 Holodomor as Ukrainian genocide.
The Senate of CANADA, on 19 June 2003, called on the Canadian Government “to recognize the Ukrainian Famine/Genocide of 1932–1933 and to condemn any attempt to deny this historical truth as being anything less than a genocide”.

The Parliament of ESTONIA, on 20 October 1993, condemned “the communist policy of genocide in Ukraine”.

The Parliament of GEORGIA, on 20 December 2005, stated that “the totalitarian Bolshevik regime... committed a deliberate genocide against the Ukrainian people”.

The National Assembly of HUNGARY, on 26 November 2003, commemorated “the terrible tragedy of mankind and victims of genocide in Ukraine” – “artificial and intentional famine, caused by Stalin’s Soviet regime”.

The Seim of LITHUANIA, on 24 November 2005, declared that “Stalin’s communist regime carried out deliberate, thoroughly planned genocide of the Ukrainian people”.

The Senate of POLAND, on 16 March 2006, stated that the “the Holodomor was intentionally designed by the despotic Bolshevik regime”. The Senate upheld “the position of Ukraine regarding the need to declare 1932–1933 Great Famine as an act of genocide”. The Seim of Poland condemned, on 6 December 2006, “the totalitarian regime responsible for genocide”.

The UNITED STATES Congress in 2003 referred to the Holodomor as genocide, quoting the 1988 US Congress Commission on the Ukraine Famine official report. The report reads “Joseph Stalin and those around him committed genocide against Ukrainians in 1932–1933”.

“The main lesson seems to be that the Communist ideology provided the motivation for an unprecedented massacre of men, women and children... The sacrifices were made, (of other people), and they were in vain”.

Robert Conquest, Holodomor scholar (USA)
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The purpose of this booklet is to increase the international community’s awareness about the Ukrainian genocide in 1932–1933 – the Holodomor. Although significant efforts have been made to gather the most up-to-date information, one should take into account that this work is in process.

Cover: fragment of poster “Candles of Memory” by Tetyana Maleha.
Photos of the press-service of the President of Ukraine are used in the booklet.
In the early 1930s, in the very heart of Europe — in a region considered to be the Soviet Union’s breadbasket — Stalin’s Communist regime committed a horrendous act of genocide against millions of Ukrainians. An ancient nation of agriculturists was subjected to starvation, one of the most ruthless forms of torture and death. This tragedy was called by Ukrainians — Holodomor